



# **INTERNAL SESSION**

Monitoring the implementation of the Association Agreements with the EU

Iulian Groza, IPRE (Moldova)
EaP CSF WG 1 Meeting

**Brussels, 11 September 2018** 



# Society Forum Monitoring Association Agreements



# **Overall Aim:**

# Share practical experience and methodology in monitoring Association Agreement with the EU



#### **Monitoring Association Agreements**



# Structure of the Session

- 1. Basics on monitoring and evaluation
- 2. Monitoring AA implementation by EU, Governments' and civil society organizations
- 3. Shadow Reporting on AA implementation (IPRE experience)
- 4. Q&A Discussion







# Some Guidelines on AA Monitoring

#### Monitoring and Evaluation of Association Agreements with the EU

Recommendations from civil society organisations

Based on the discussions at the Eastern Partnership Civil Society Forum's conference "Strengthening the EaP CSF Platforms' Participation in AA/DCFTA Implementation", Tbilisi, 24-25 September, 2015





- Monitoring represents the process of data collection that is carried out systematically in order to obtain information on a particular policy at a given time and in relation to certain targets and results.
- Evaluation based on the collected data and monitoring, is a logical continuation of the monitoring process that is intended to measure and analyse the impact of the implemented policy. Therefore, the processes of monitoring and evaluation are separate but also complementary.





Monitoring	Evaluation		
<ul> <li>Clarifies programme objectives</li> <li>Links activities to their objectives</li> <li>Translates objectives into performance indicators</li> <li>Collects data on indicators and compares actual results with targets</li> <li>Reports on policy development and draws attention to problems</li> </ul>	<ul> <li>Analyses why intended results are achieved or not</li> <li>Examines implementation process</li> <li>Explores unintended results</li> <li>Provides insight for lessons learned</li> <li>Identifies positive aspects of policy implementation</li> <li>Provides recommendations for improvement / change of the policy</li> </ul>		





- A need for clear **methodology** for monitoring and evaluation
- Monitoring Association Agreements National Action Plans
- Indicators
- Target groups EU, Governments, Peers, Media, and General Public
- Source of information data realiability and cross-check of data
- Monitoring Reports Assessment, Conclusions and Recommendations
- Peer-review process
- Publication and advocacy make stakeholders aware of your assessment



# II Monitoring AA implementation by EU, Governments' and civil society organizations



- COM/EEAS Association Implementation Reports (Georgia/Moldova/Ukraine)
- Governments' Reports on the implementation of National Plans for the implementation of Association Agreement and Association Agendas
- AA EU-Georgia/Moldova/Ukraine Civil Society Platforms



# II Monitoring AA implementation by EU, Governments' and civil society organizations



# CSOs/Gov Monitoring tools:

Ukraine - <a href="http://navigator.eurointegration.com.ua/tasks">http://navigator.eurointegration.com.ua/tasks</a> (on-line platform focus on approximation)

Georgia - <a href="http://aa.ge/en">http://aa.ge/en</a> (on-line platform focus on approximation)

Moldova -

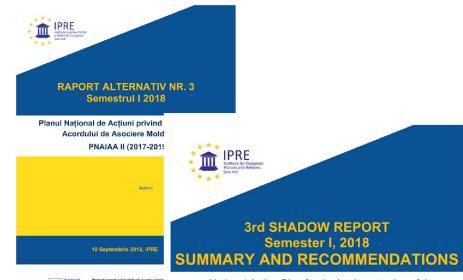
https://monitorizare.gov.md/reports/Raport%20PNAAA.ht ml



# III. IPRE Experience with Shadow Reports on AA implementation



- Monitoring the National Plan on AA implementation
- Issue regular Shadow Reports (RO and ENG)
- Methodology Quantitative and Qualitative Assessment
- Evaluation of legislative and implementation measures
- Sources Cross-check of data Government reports, CSOs reports, interviews with experts and authorities
- Peer-review process internal and external
- Public Presentation of the Shadow report
- Follow-up advocacy efforts



National Action Plan for the Implementation of the EU-Moldova Association Agreement NAPIAA II (2017-2019)





This Shadow Report was prepared within the IPRE Project "Monitoring the implementation of the EU-Moldova Association Agreement", implemented with the kind support of the Konrad Adensuer Foundation. The views expressed in the Report are the views of the authors alone.



# III. IPRE Shadow Report Methodology



#### **QUANTITATIVE EVALUATION**

- 1487 Measures in total. SEM I 2018 assessed 679 measures
- Grouping into implemented (2 points), in course of implementation (1 point) and not implemented (0 point)

#### **QUANTITATIVE EVALUATION**

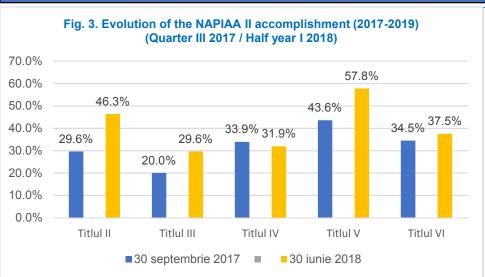
Indicator	Explanation			
Progress	Mark 5. There is an important progress in implementing policies, being			
	accompanied by actions that produce impact in the implementation of the			
	relevant AA objectives			
<b>Moderate Progress</b>	Mark 4. There is a some in implementing policies, being accompanied by actions,			
	but which did not produce a crucial impact in the implementation of the relevant			
	AA objectives			
Limited progress	Mark 3. There is some developments in the promotion of policies, accompanied			
	by some implementing actions, but did not produce an impact in the			
	implementation of the relevant AA objectives			
<b>Lack of Progress</b>	Mark 2. There is no progress in promotion of policies due to lack of actions that			
	produce impact in the implementation of the relevant AA objectives			
Regress	Mark 1. There is a regress due to lack of adopted and implemented actions, or			
	adoption and implementation of actions that affect negatively the spirit and the			
	objectives of the AA			

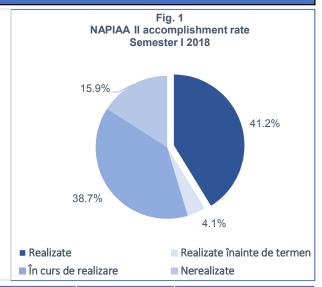




# **QUANTITATIVE Assessment**

## IMPLEMENTATION RATE- 41,2%



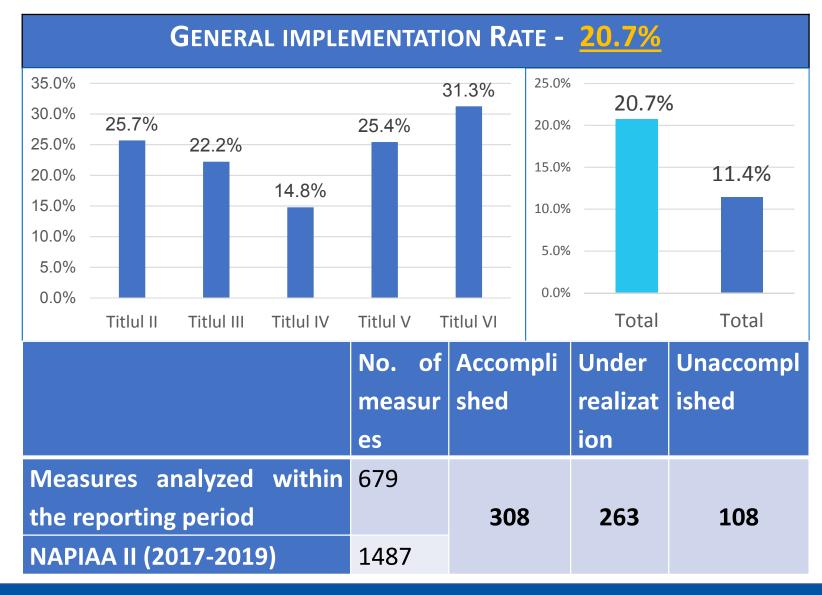


	No. of measures	Accomplished	Under realization	Unaccomplished
Measures analyzed within the reporting period	679	308	263	108
Measures with a set timeline - Ist Semester 2018	617	280	230	107
Measures with a continuous timeline	34	-	33	1
Measures implemented ahead of schedule	28	28	-	-
NAPIAA II (2017-2019)	1487	308	263	108





# **QUANTITATIVE Assessment II**





# IPRE SHADOW REPORT (I SEM 2018) QUALITY Assessment



#### GENERAL FINDING OF THE QUALITATIVE ANALYSIS - LIMITED PROGRESS (Score 2.6)

- The main conclusions of the qualitative evaluation is limited progress
  had been very limited This finding is underpinned by the mean
  appreciation of each of the 5 Titles
- However, a qualitative regress is noted, due to the limited progress in accomplishing the objectives of the Political Dialogue and Reforms, set out in **Title II** and those which refer to the capitalization of the financial assistance in line with **Title VI**.
- The fulfilment of the objectives in the area of justice, freedom and security, set out in Title III of the NAPIAA II shows lack of significant progress compared to 2017.
- The best indicator is noted in relation to the implementation of measures referring to Trade and trade related issues (DCFTA), set out in **Title V**.
   Here, as in 2017, **moderate progress**



# IPRE SHADOW REPORT (I SEM 2018) QUALITY Assessment



- Political dialogue and reforms (Title II) <u>Lack of progress (score 2)</u>
- Justice, Liberty Security Title III <u>Lack of progress (Score 2)</u>
- Economic and sector cooperation Title IV <u>Limited progress (Score 3)</u>
- Trade and trade related issues (DCFTA) Title V Moderate progress (Score 4)
- Financial assistance, anti-fraud provisions Title VI Lack of progress (Score 2)





#### PUBLIC EVENT FOR THE PRESENTATION OF THE SHADOW REPORT







#### **ONLINE BROADCASTING OF THE EVENT**

Înregistrare Luni, 10 Septembrie 2018, din Republica Moldova

**♣** 523 ♀ 3 **≅** 3 **◎** 41620

Prezentarea celui de-al III-lea Raport alternativ privind implementarea Acordului de Asociere (Semestrul I 2018)



f Recomandă

Класс!

▲ Alertă











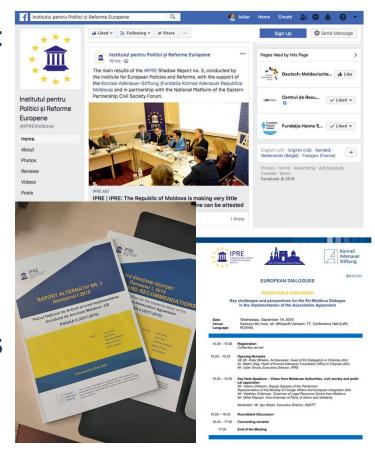






#### **ADVOCACY**

- Tailored distribution of the Report relevant stakeholders
- Distribution to press interviews before the event and after
- Publication of the Report
- Follow-up events wit stakeholders to discuss the conclusions and recommendations of the Shadow Report



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